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Subject: Percutaneous Electrical Nerve Stimulation (PENS)

THIS MEDICAL COVERAGE GUIDELINE IS NOT AN AUTHORIZATION, CERTIFICATION, EXPLANATION OF BENEFITS, OR A GUARANTEE OF PAYMENT, NOR DOES IT SUBSTITUTE FOR OR CONSTITUTE MEDICAL ADVICE. ALL MEDICAL DECISIONS ARE SOLELY THE RESPONSIBILITY OF THE PATIENT AND PHYSICIAN. BENEFITS ARE DETERMINED BY THE GROUP CONTRACT, MEMBER BENEFIT BOOKLET, AND/OR INDIVIDUAL SUBSCRIBER CERTIFICATE IN EFFECT AT THE TIME SERVICES WERE RENDERED. THIS MEDICAL COVERAGE GUIDELINE APPLIES TO ALL LINES OF BUSINESS UNLESS OTHERWISE NOTED IN THE PROGRAM EXCEPTIONS SECTION.

Position Statement	Billing/Coding	Reimbursement	Program Exceptions	Definitions	Related Guidelines
Other	References	Updates			

DESCRIPTION:

Percutaneous electrical nerve stimulation (PENS) is similar in concept to transcutaneous electrical nerve stimulation, but differs in that needles are inserted either around or immediately adjacent to the nerves serving the painful area, and then stimulated. PENS is generally reserved for those who fail to get pain relief from transcutaneous electrical nerve stimulation. PENS is also distinguished from acupuncture with electrical stimulation. In electrical acupuncture, needles are also inserted just below the skin, but the placement of needles is based on specific theories regarding energy flow throughout the human body. In PENS, the location of stimulation is determined by proximity to the pain.

Percutaneous neuromodulation therapy (PNT) is a variant of PENS in which fine filament electrode arrays are placed near the area causing pain. Some use the terms PENS and PNT interchangeably. It is proposed that PNT inhibits pain transmission by creating an electrical field that hyperpolarizes C fibers, thus preventing action potential propagation along the pain pathway.

Another type of neuromodulation, peripherally implanted nerve stimulators (also known as peripheral subcutaneous field stimulation, or peripheral nerve field stimulation) purport to treat chronic pain by targeting the peripheral nerve causing the chronic pain directly. An electrical current is transmitted via an electrode that has been implanted around the selected peripheral nerve. It is thought the electrical current blocks or disrupts the normal transmission of pain signals. The electrodes are connected by a wire to the peripherally implanted neurostimulator. An external generator (similar to a remote control device) controls the degree of stimulation the individual receives.

Percutaneous electrical nerve field stimulation (PENFS) (auricular neurostimulation) targets branches of cranial Nerves V, VII, IX and X, and the occipital nerves. It has been proposed as a treatment for functional abdominal pain associated with irritable bowel syndrome (IBS) in children and adolescents

(IB-Stim®); treatment of pain associated with opioid withdrawal (Bridge, Drug Relief V1, Morph Device); treatment of chronic intractable pain due to diabetic peripheral neuropathy (First Relief); post-cesarean section pain (Primary Relief); and treatment of pain after cardiac surgery (Primary Relief).

Summary and Analysis of Evidence: Beltran-Alacreu et al (2022) evaluated the effectiveness of PENS compared to transcutaneous electrical nerve stimulation (TENS) on the reduction of musculoskeletal pain. This systematic review and meta-analysis included a total of 9 RCTs in the qualitative analysis, with 7 in the quantitative analysis. Overall, there was low-quality evidence for increased pain intensity reduction with PENS over TENS, but the difference found was not deemed to be clinically significant. When only studies with low risk of bias were meta-analyzed, there was a moderate quality of evidence that there is no difference between TENS and PENS for pain intensity. Six out of the 9 studies presented high risk for the blinding of participants, and 7 out of 9 were high risk for blinding of personnel. Beyond these 2 items, the risk of bias in the included trials was either low or unclear. Protocols and parameters for the application of PENS and TENS were heterogenous across all trials. In 2013, the National Institute for Health and Care Excellence (NICE) published guidance on PENS (Percutaneous electrical nerve stimulation for refractory neuropathic pain [IPG450]). It concluded that "(c)urrent evidence on the safety of [PENS] for refractory neuropathic pain raises no major safety concerns and there is evidence of efficacy in the short term." Yokoyama et al (2004) compared percutaneous electrical nerve stimulation (PENS) with transcutaneous electrical nerve stimulation (TENS) for long-term pain relief in chronic low back pain. The authors concluded "(a) cumulative analgesic effect was observed in patients with chronic low back pain (LBP) after repeated percutaneous electrical nerve stimulation (PENS), but this effect gradually faded after the treatment was terminated. Results indicate that although PENS is effective for chronic LBP, treatments need to be continued to sustain analgesia."

Restorative neurostimulation therapy with the ReActiv8 system has been evaluated in 1 multicenter, sham controlled RCT enrolling 204 individuals with chronic, refractory low back pain (ReActiv8-B, NCT02577354). Control group participants received treatment with the ReActiv8 system set to deliver low-level stimulation. The primary endpoint was the difference in proportions of responders in the treatment and control groups. Response was defined as the composite of 30% or greater reduction in VAS and no increase in pain medications, assessed at 120 days. At 120 days, there was no difference between groups on the primary endpoint of treatment response or the individual components of the primary endpoint. The controlled phase was only 120 days. In the longer-term, uncontrolled follow-up phase of the trial, there was continued improvement in VAS scores over time in those who were assessed, but the lack of a control group and high attrition limits drawing conclusions from these results. Data was available for 86.3% of participants at 1 year, 79% of participants at 2 years, and 63.7% of participants at 3 years. An uncontrolled follow-up phase of the RCT reported continued improvement in pain scores through 3 years but results are at high risk of bias due to lack of a control group and high attrition. In September 2022, NICE published guidance on neurostimulation of lumbar muscles (Neurostimulation of lumbar muscles for refractory non-specific chronic low back pain [IPG739]) with the ReActiv8 system for refractory non-specific chronic low back pain. The guidance was based on a rapid review conducted in July 2021 and included the following statements: "(e)vidence on the efficacy and safety of neurostimulation of lumbar muscles for refractory non-specific chronic low back pain is limited in quantity and quality. Therefore, this procedure should only be used with special arrangements for clinical governance, consent, and audit or research." It also stated that "(f)urther research should include suitably powered randomized controlled trials comparing the procedure with current best

practice with appropriate duration. It should report details of patient selection and long-term outcomes."

Wong et al (2023) conducted an evidence review on the effectiveness of peripheral nerve field stimulation on chronic low back pain and persistent spinal pain syndrome. A total of 15 studies were included, including 4 randomized controlled trials (RCTs), 9 observational studies, and 2 case series. For patients receiving PNFS, a significant decrease in back pain intensity and analgesic consumption, together with a significant improvement in physical functioning, was observed upon implant of the permanent system. The authors stated "PNFS, when used alone or in combination with SCS, appears to be effective in managing back pain. However, high-quality evidence that supports the long-term analgesic efficacy and safety is still lacking. Hence, RCTs with a larger patient population and of a longer follow-up duration are warranted." In 2013, NICE issued guidance on peripheral subcutaneous field stimulation for chronic low back pain (Peripheral nerve-field stimulation for chronic low back pain [IPG451]), which stated "(c)urrent evidence on the efficacy of peripheral nerve-field stimulation for chronic low back pain is limited in both quantity and quality, and duration of follow-up is limited. Evidence on safety is also limited and there is a risk of complications from any implanted device.

For individuals who have chronic neuropathic pain who receive peripheral subcutaneous field stimulation, the evidence includes 4 RCTs, a nonrandomized comparative study, and case series. Relevant outcomes are symptoms, functional outcomes, quality of life, and treatment-related morbidity. McRoberts et al (2013) compared different methods of peripheral subcutaneous field stimulation. Among trial participants, 24 of 30 patients had at least a 50% reduction in pain with any type of peripheral subcutaneous field stimulation. However, because the RCT did not include a sham group or comparator with a different active intervention, this trial offers little evidence for efficacy beyond that of a prospective, uncontrolled study. Another RCT (Johnson et al, 2021) compared sham to external non-invasive peripheral electrical nerve stimulation, but found no significant differences in pain scores between groups after intervention. A third small, pilot RCT (Ilfeld et al, 2021) found significantly reduced opioid consumption and mean daily pain scores within the first 7 postoperative days in subjects receiving foot, ankle, knee, or shoulder surgery. However, differences in average pain, worst pain, and Defense and Veterans Pain Rating Scale scores were not significantly different between treatment and sham groups following completion of the treatment period on postoperative days 15 and 30. A fourth small, pilot feasibility RCT (Albright-Trainer et al, 2022) compared peripheral nerve stimulation with standard medical care to standard medical care alone in veterans undergoing lower extremity amputation. Greater reductions in average phantom limb pain, residual limb pain, and daily opioid consumption were reported through 3 months with the addition of peripheral nerve stimulation. Case series are insufficient to evaluate patient outcomes due to the variable nature of pain and the subjective nature of pain outcome measures. Larger, prospective controlled trials comparing peripheral subcutaneous field stimulation with placebo or alternative treatment modalities are needed to determine the efficacy of peripheral subcutaneous field stimulation for chronic pain.

There are few pharmacologic treatment options for children and adolescents with IBS. Non-pharmacologic options are commonly explored. Percutaneous electrical nerve field stimulation (PENFS) (auricular neurostimulation) is a potential treatment option for these individuals. The evidence for PENFS with IB Stim® includes 2 randomized, double-blind, sham-controlled trials. PENFS has proven to be an effective and safe treatment for children and adolescents with functional abdominal pain disorders. PENFS with IB-Stim® showed an 81% improvement in overall symptoms, and approximately 59% of test

subjects showed at least a 30% reduction in their worst pain (Kovacic et al, 2017; Krasaelap et al, 2020). The evidence for PENFS (auricular neurostimulation) for all other indications is insufficient.

POSITION STATEMENT:

Percutaneous electrical nerve stimulation/percutaneous neuromodulation **meets the definition of medical necessity** when **ALL** of the following are met:

- Pain relief from TENS was not obtained due to presence of physical barriers to electrical conduction (e.g., obesity, scar tissue)
- Used for a trial period of 7 days to test the effectiveness of electrical stimulation (by PENS/PNS) to relieve pain*
- Used for one of the following:
 - Pain related to musculoskeletal conditions
 - Pain associated with active injury
 - Pain associated with post-trauma injury

***NOTE:** This diagnostic procedure involves stimulation of peripheral nerves by a needle electrode inserted through the skin. If pain is effectively controlled by percutaneous stimulation, implantation of electrodes is warranted.

Percutaneous peripheral implantable/implanted nerve stimulators, including but not limited to the ReActiv8 Implantable Neurostimulation System, StimQ Peripheral Nerve Stimulator (PNS) system, the StimRouter Neuromodulation System, and the Sprint PNS System are considered **experimental or investigational**. Data in published medical literature are inadequate to permit scientific conclusions on long-term and net health outcomes.

Percutaneous electrical nerve field stimulation (PENFS) with IB-STIM® **meets the definition of medical necessity** in children and adolescents when **ALL** of the following are met:

- Age 11-18
- Diagnosed with a ROME IV criteria* defined-functional gastrointestinal disorder (functional abdominal pain, functional abdominal pain syndrome, irritable bowel syndrome, functional dyspepsia, or abdominal migraine) with symptoms present for at least 9 months
- Organic gastrointestinal disease (e.g., neoplasm, infection, etc.) has been ruled out
- Failed treatment with diet modification and probiotics
- Failed at least 3 months of treatment with acid suppressors**, antispasmodics***, and neuromodulators****
- Device will be used up to 120 hours per week, up to 3 consecutive weeks, not to exceed 4 weeks
- Will be applied to healthy, intact skin
- None of the following contraindications are present:
 - Cardiac pacemakers
 - Hemophilia
 - Psoriasis vulgaris

****Acid suppression** (includes H2-blockers and PPIs)

*****Antispasmodics** (includes hyoscyamine, dicyclomine erythromycin/linaclotide, prucalopride)

******Neuromodulators** (includes amitriptyline/nortriptyline/gabapentin)

Percutaneous electrical nerve field stimulation (PENFS) for all other indications is considered **experimental or investigational**. There is insufficient published clinical evidence to support safety and effectiveness.

***ROME Foundation**

ROME IV Diagnostic Criteria Disorders of Gut-Brain Interaction (DGBI)

H. CHILDHOOD FUNCTIONAL GI DISORDERS: CHILD/ADOLESCENT

H2. FUNCTIONAL ABDOMINAL PAIN DISORDER

H2a. Functional Dyspepsia

Diagnostic criteria:

Must include one or more of the following bothersome symptoms at least 4 times a month for at least 2 months prior to diagnosis:

1. Postprandial fullness
2. Early satiation
3. Epigastric pain or burning not associated with defecation
4. After appropriate evaluation, the symptoms cannot be fully explained by another medical condition

Functional dyspepsia subtypes:

H2a1. Postprandial distress syndrome includes bothersome postprandial fullness or early satiation which prevents finishing a regular meal. Supportive features include upper abdominal bloating, postprandial nausea, or excessive belching.

H2a2. Epigastric pain syndrome which includes all of the following: bothersome (severe enough to interfere with normal activities) pain or burning localized to the epigastrium. The pain is not generalized or localized to other abdominal or chest regions and is not relieved by defecation or passage of flatus. Supportive criteria can include (a) burning quality of the pain but without a retrosternal component, and (b) commonly induced or relieved by ingestion of a meal but may occur while fasting.

H2b. Irritable Bowel Syndrome

Diagnostic criteria:

Must include abdominal pain at least 4 days per month over at least 2 months associated with one or more of the following:

1. Related to defecation
2. A change in frequency of stool
3. A change in form (appearance) of stool

4. In children with abdominal pain and constipation, the pain does not resolve with resolution of the constipation (children in whom the pain resolves have functional constipation, not IBS)
5. After appropriate evaluation, the symptoms cannot be fully explained by another medical condition
6. *Criteria fulfilled for at least 2 months prior to diagnosis

H2c. Abdominal Migraine

Diagnostic criteria:

Must include all of the following occurring at least twice:

1. Paroxysmal episodes of intense, acute periumbilical, midline or diffuse abdominal pain lasting 1 hour or more (should be the most severe and distressing symptom)
2. Episodes are separated by weeks to months
3. The pain is incapacitating and interferes with normal activities
4. Stereotypical pattern and symptoms in the individual patient
5. The pain is associated with two or more of the following:
 - Anorexia
 - Nausea
 - Vomiting
 - Headache
 - Photophobia
 - Pallor
6. After appropriate evaluation, the symptoms cannot be fully explained by another medical condition
7. *Criteria fulfilled for at least 6 months prior to diagnosis

H2d. Functional Abdominal Pain – Not Otherwise Specified

Diagnostic criteria:

Must be fulfilled at least 4 times per month and include all of the following:

1. Episodic or continuous abdominal pain that does not occur solely during physiologic events (e.g., eating, menses)
2. Insufficient criteria for irritable bowel syndrome, functional dyspepsia, or abdominal migraine
3. After appropriate evaluation, the abdominal pain cannot be fully explained by another medical condition
4. *Criteria fulfilled for at least 2 months prior to diagnosis

BILLING/CODING INFORMATION:

CPT Coding

64555	Percutaneous implantation of neurostimulator electrode array; peripheral nerve (excludes sacral nerve)
64596	Insertion or replacement of percutaneous electrode array, peripheral nerve, with integrated neurostimulator, including imaging guidance, when performed; initial electrode array
64597	Insertion or replacement of percutaneous electrode array, peripheral nerve, with integrated neurostimulator, including imaging guidance, when performed; each additional electrode array (List separately in addition to code for primary procedure)
64598	Revision or removal of neurostimulator electrode array, peripheral nerve, with integrated neurostimulator
0720T	Percutaneous electrical nerve field stimulation, cranial nerves, without implantation

HCPCS Coding

L8678	Electrical stimulator supplies (external) for use with implantable neurostimulator, per month (investigational)
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LOINC Codes:

The following information may be required documentation to support medical necessity: physician history and physical, physician progress notes, treatment plan, radiology report(s) and diagnostic studies.

Documentation Table	LOINC Codes	LOINC Time Frame Modifier Code	LOINC Time Frame Modifier Codes Narrative
Physician history and physical	28626-0	18805-2	Include all data of the selected type that represents observations made six months or fewer before starting date of service for the claim
Attending physician visit note	18733-6	18805-2	Include all data of the selected type that represents observations made six months or fewer before starting date of service for the claim.
Treatment plan	18776-5	18805-2	Include all data of the selected type that represents observations made six months or fewer before starting date of service for the claim.
Radiology report	18726-0	18805-2	Include all data of the selected type that represents observations made six months or fewer before starting date of service for the claim

Diagnostic studies (non-lab)	27899-4	18805-2	Include all data of the selected type that represents observations made six months or fewer before starting date of service for the claim.
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REIMBURSEMENT INFORMATION:

Refer to section entitled [POSITION STATEMENT](#).

PROGRAM EXCEPTIONS:

Federal Employee Program (FEP): Follow FEP guidelines.

State Account Organization (SAO): Follow SAO guidelines.

Medicare Advantage products: The following National Coverage Determination (NCD) was reviewed on the last guideline reviewed date: Treatment of Motor Function Disorders with Electric Nerve Stimulation (160.2); Electrical Nerve Stimulators (160.7); and Assessing Patient’s Suitability for Electrical Nerve Stimulation Therapy (160.7.1), located at [cms.gov](https://www.cms.gov).

If this Medical Coverage Guideline contains a step therapy requirement, in compliance with Florida law 627.42393, members or providers may request a step therapy protocol exemption to this requirement if based on medical necessity. The process for requesting a protocol exemption can be found at [Coverage Protocol Exemption Request](#).

DEFINITIONS:

TENS (transcutaneous electric nerve stimulation): a small battery powered electronic device used for the treatment of pain. An electrode attaches to the skin near the painful area and sends a signal to the brain that competes with “pain signals” from the painful area, resulting in less perception of pain by the brain. These devices do not treat the cause of the pain, but decreases the brain’s sensation of the pain.

PENS (percutaneous electric nerve stimulation): similar to TENS except that instead of electrodes attached to the skin, a needle is inserted into the site of pain.

PNT (percutaneous neuromodulation therapy): a variant of PENS in which up to 10 fine filament electrodes are temporarily placed at specific anatomical landmarks in the back.

RELATED GUIDELINES:

[Transcutaneous Electric Nerve Stimulation \(TENS\), 02-61000-04](#)

OTHER:

Indexing terms:

Percutaneous Neuromodulation Therapy™ system
 Deepwave® Percutaneous Neuromodulation Pain Therapy System

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COMMITTEE APPROVAL:

This Medical Coverage Guideline (MCG) was approved by the Florida Blue Medical Policy and Coverage Committee on 04/25/24.

GUIDELINE UPDATE INFORMATION:

09/15/02	Medical Coverage Guideline Reformatted.
09/15/04	Scheduled review and revision to guideline; consisting of updated references and changed non-covered statement to investigational for electrical stimulation used for motor function disorders.
01/01/05	Annual HCPCS update; consisting of the revision of 64590.
01/01/07	HCPCS coding update consisting of the revision of 64590 and 64595.
07/15/07	Scheduled review, coverage and limitations maintained, Description, Billing/Coding Information, and Reimbursement Information section updated with CPT codes, guideline reformatted, and references updated.
09/15/09	Scheduled review; no change in position statement.
05/15/11	Revision; formatting changes.
09/15/11	Scheduled review; no change in position statement. Updated description section, billing/coding section and references, formatting changes.
05/11/14	Revision: Program Exceptions section updated.
01/01/18	Annual CPT/HCPCS coding update: deleted 64565 from Billing/Coding Information section. Revised Programs Exceptions section. Reformatted guideline.
10/15/19	Scheduled review. Revised description and index terms. Maintained position statement. Updated references.
11/15/19	Revision. Revised description, added coverage statement for peripherally implanted nerve stimulators. Updated references.
08/15/21	Scheduled review. Maintained position statement and updated references.
07/01/22	Quarterly CPT/HCPCS coding update. Added 0720T.
08/15/22	Unscheduled review. Updated references and added E/I coverage statement for percutaneous electrical nerve field stimulation (PENFS).
12/15/22	Revision. Updated references and maintained position statement.
04/01/23	Quarterly CPT/HCPCS coding update. Code L8678 added.
05/15/23	Scheduled review. Maintained position statement and updated references.
05/25/23	Update to Program Exceptions section.
09/15/23	Added code 64555.
01/01/24	Annual CPT/HCPCS coding update. Added 64596, 64597, 64598.

05/15/24	Scheduled review. Revised description and position statement (added coverage criteria for IB-Stim®). Updated references.
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